

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**

**REEVES COUNTY, TEXAS**

**ANNUAL FINANCIAL REPORT**

**DECEMBER 31, 2024**

**McCALL GIBSON SWEDLUND BARFOOT ELLIS PLLC**  
**Certified Public Accountants**

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# *McCall Gibson Swedlund Barfoot Ellis PLLC*

*Certified Public Accountants*

*Chris Swedlund  
Noel W. Barfoot  
Joseph Ellis  
Ashlee Martin*

*Mike M. McCall  
(retired)  
Debbie Gibson  
(retired)*

## INDEPENDENT AUDITOR'S REPORT

Board of Commissioners  
Reeves County Emergency  
Services District No. 1  
Reeves County, Texas

### **Opinions**

We have audited the accompanying financial statements of the governmental activities and major fund of Reeves County Emergency Services District No. 1 (the "District") as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of the District as of December 31, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Change in Accounting Principle**

As discussed in Note 13 to the financial statements, the District implemented Governmental Accounting Standards Board Statement No. 101 in fiscal year ending 2024. Our opinions are not modified with respect to this matter.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

**Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund, the Schedule of Changes in TCDRS Net Pension Liability and Related Ratios, the Schedule of District Contributions-TCDRS Pensions, and the Schedule of Changes in Proportionate Share of Net Pension Liability and Contributions to TESRS be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*McCall Gibson Swedlund Barfoot Ellis PLLC*

McCall Gibson Swedlund Barfoot Ellis PLLC  
Certified Public Accountants  
Houston, Texas

April 8, 2025

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

Management's discussion and analysis of Reeves County Emergency Services District No. 1's (the "District") financial performance provides an overview of the District's financial activities for the year ended December 31, 2024. Please read it in conjunction with the District's financial statements.

**USING THIS ANNUAL REPORT**

This annual report consists of a series of financial statements. The basic financial statements include: (1) fund financial statements and government-wide financial statements and (2) notes to the financial statements. The fund financial statements and government-wide financial statements combine both: (1) the Statement of Net Position and Governmental Fund Balance Sheet and (2) the Statement of Activities and Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balance. This report also includes required and other supplementary information in addition to the basic financial statements.

**GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The District's annual report includes two financial statements combining the government-wide financial statements and the fund financial statements. The government-wide financial statements provide both long-term and short-term information about the District's overall status. Financial reporting at this level uses a perspective like that found in the private sector with its basis in full accrual accounting and elimination or reclassification of internal activities.

The Statement of Net Position includes all the District's assets, liabilities and, if applicable, deferred inflows and outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. Evaluation of the overall health of the District would extend to other non-financial factors.

The Statement of Activities reports how the District's net position changed during the current fiscal year. All current year revenues and expenses are included regardless of when cash is received or paid.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**FUND FINANCIAL STATEMENTS**

The combined statements also include fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District has one governmental fund type. The General Fund accounts for resources not accounted for in another fund, property tax revenues, costs of assessing and collecting taxes, District services and general expenditures.

Governmental funds are reported in each of the financial statements. The focus in the fund financial statements provides a distinctive view of the District's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of the District and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. The adjustments columns, the Reconciliation of the Governmental Fund Balance Sheet to the Statement of Net Position and the Reconciliation of the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balance to the Statement of Activities explain the differences between the two presentations and assist in understanding the differences between these two perspectives.

**NOTES TO THE FINANCIAL STATEMENTS**

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements.

**OTHER INFORMATION**

In addition to the financial statements and accompanying notes, this report also presents certain required supplementary information ("RSI"). The budgetary comparison schedule is included as RSI for the General Fund.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net position may serve over time as a useful indicator of the District's financial position. In the case of the District, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$85,247,457 as of December 31, 2024.

The following is a comparative analysis of government-wide changes in net position:

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

	Summary of Changes in the Statement of Net Position		
	2024	2023	Change Positive (Negative)
Current and Other Assets	\$ 93,691,868	\$ 82,417,803	\$ 11,274,065
Capital Assets and Right-of-Use Assets Net of Depreciation and Amortization	35,373,637	28,603,363	6,770,274
Total Assets	\$ 129,065,505	\$ 111,021,166	\$ 18,044,339
Deferred Outflows of Resources	\$ 1,033,982	\$ 566,846	\$ 467,136
Long-Term Liabilities	\$ 14,144,328	\$ 15,963,076	\$ 1,818,748
Current and Other Liabilities	2,009,893	1,759,735	(250,158)
Total Liabilities	\$ 16,154,221	\$ 17,722,811	\$ 1,568,590
Deferred Inflows of Resources	\$ 28,697,809	\$ 28,225,928	\$ (471,881)
Net Position:			
Net Investment in Capital Assets	\$ 39,191,781	\$ 12,640,287	\$ 26,551,494
Restricted	2,640,198	1,722,076	918,122
Unrestricted	43,415,478	51,276,910	(7,861,432)
Total Net Position	\$ 85,247,457	\$ 65,639,273	\$ 19,608,184

The following table provides a summary of the District's operations for the year ended December 31, 2024, and year ended December 31, 2023.

	Summary of Changes in the Statement of Activities		
	2024	2023	Change Positive (Negative)
Revenues:			
Property Taxes	\$ 28,491,442	\$ 22,974,073	\$ 5,517,369
Other Revenues	3,699,645	2,323,334	1,376,311
Total Revenues	\$ 32,191,087	\$ 25,297,407	\$ 6,893,680
Expenses for Services	12,582,903	6,999,857	(5,583,046)
Change in Net Position	\$ 19,608,184	\$ 18,297,550	\$ 1,310,634
Net Position, Beginning of Year	65,639,273	47,341,723	18,297,550
Net Position, End of Year	\$ 85,247,457	\$ 65,639,273	\$ 19,608,184

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**FINANCIAL ANALYSIS OF THE DISTRICT'S GOVERNMENTAL FUNDS**

The District's General Fund fund balance as of December 31, 2024, was \$62,159,978 an increase of \$12,197,521, primarily due to property tax revenues exceeding service operations and capital costs.

**GENERAL FUND BUDGETARY HIGHLIGHTS**

The Board of Commissioners amended the budget during the year. The budget was amended to increase estimated revenues, supplies expenses, professional fees, repairs and maintenance and to decrease estimated salaries and wages expenses. Actual revenues were \$786,575 more than budgeted revenues and actual expenditures were \$6,794,744 less than budgeted expenditures, which resulted in a positive variance of \$7,581,319. Refer to the budget versus actual comparison for more information.

**CAPITAL ASSETS**

Capital assets as of December 31, 2024, total \$35,343,289 (net of accumulated depreciation) and include land, buildings, equipment and vehicles.

Capital Assets At Year-End, Net of Accumulated Depreciation			
	2024	2023	Change Positive (Negative)
Capital Assets Not Being Depreciated:			
Land	\$ 1,195,805	\$ 840,600	\$ 355,205
Construction in Progress	25,559,364	19,918,225	5,641,139
Capital Assets, Net of Accumulated Depreciation:			
Buildings and Improvements	1,252,614	1,283,020	(30,406)
Equipment and Vehicles	<u>7,335,506</u>	<u>6,505,983</u>	<u>829,523</u>
Total Net Capital Assets	<u>\$ 35,343,289</u>	<u>\$ 28,547,828</u>	<u>\$ 6,795,461</u>

**LONG-TERM DEBT ACTIVITY**

As of December 31, 2024, the District had debt payable of \$14,116,701. The changes in the debt position of the District during the year ended December 31, 2024, are summarized as follows:

Notes Payable, January 1, 2024	\$ 15,909,137
Less: Principal Paid	<u>1,792,436</u>
Notes Payable, December 31, 2024	<u>\$ 14,116,701</u>

See also Note 11 for information related to the District's subscription liability.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide a general overview of the District's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Reeves County Emergency Services District No. 1, 2269 Ocotillo Drive, Pecos, Texas 79772.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**STATEMENT OF NET POSITION AND**  
**GOVERNMENTAL FUND BALANCE SHEET**  
**DECEMBER 31, 2024**

	General Fund	Adjustments	Statement of Net Position
<b>ASSETS</b>			
Cash	\$ 1,623,638	\$	\$ 1,623,638
Investments	61,250,305		61,250,305
Receivables: Property Taxes	28,953,232		28,953,232
Due from Reeves County Tax Assessor/Collector	1,324,414		1,324,414
Due from Other Governments	443,457		443,457
Net Pension Asset		96,822	96,822
Right-of-Use Subscription-Based Service Asset		30,348	30,348
Land		1,195,805	1,195,805
Construction in Progress		25,559,364	25,559,364
Capital Assets (Net of Accumulated Depreciation)		8,588,120	8,588,120
<b>TOTAL ASSETS</b>	<b>\$ 93,595,046</b>	<b>\$ 35,470,459</b>	<b>\$ 129,065,505</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred Outflows - Pensions	\$ - 0 -	\$ 1,033,982	\$ 1,033,982
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	<b>\$ 93,595,046</b>	<b>\$ 36,504,441</b>	<b>\$ 130,099,487</b>
<b>LIABILITIES</b>			
Accounts Payable	\$ 507,265	\$	\$ 507,265
Retainage Payable	747,390		747,390
Accrued Interest Payable		271,549	271,549
Net Pension Liability		344,673	344,673
Long-Term Liabilities:			
Compensated Absences		139,016	139,016
Subscription Payable, Due Within One Year		27,627	27,627
Notes Payable, Due Within One Year		1,810,360	1,810,360
Notes Payable, Due After One Year		12,306,341	12,306,341
<b>TOTAL LIABILITIES</b>	<b>\$ 1,254,655</b>	<b>\$ 14,899,566</b>	<b>\$ 16,154,221</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Property Taxes	\$ 30,180,413	\$ (1,483,330)	\$ 28,697,083
Deferred Inflows - Pensions		726	726
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>\$ 30,180,413</b>	<b>\$ (1,482,604)</b>	<b>\$ 28,697,809</b>
<b>FUND BALANCE</b>			
Restricted for Construction	\$ 17,962,472	\$ (17,962,472)	\$
Restricted for Debt Service	2,857,145	(2,857,145)	
Unassigned	41,340,361	(41,340,361)	
<b>TOTAL FUND BALANCE</b>	<b>\$ 62,159,978</b>	<b>\$ (62,159,978)</b>	<b>\$ - 0 -</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE</b>	<b>\$ 93,595,046</b>		
<b>NET POSITION</b>			
Net Investment in Capital Assets		\$ 39,191,781	\$ 39,191,781
Restricted		2,640,198	2,640,198
Unrestricted		43,415,478	43,415,478
<b>TOTAL NET POSITION</b>		<b>\$ 85,247,457</b>	<b>\$ 85,247,457</b>

The accompanying notes to the financial statements are an integral part of this report.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1  
RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
DECEMBER 31, 2024**

Total Fund Balance - Governmental Fund \$ 62,159,978

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets and Right-of-Use assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in the governmental funds. 35,373,637

Deferred inflows of resources related to property tax revenues for the 2023 tax levy became part of recognized revenues in the governmental activities of the District. 1,483,330

Portions of the change in net pension asset that are not immediately recognized as pension expense are recorded as deferred outflows and inflows of resources. 785,405

Certain liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. These liabilities at year-end consist of:

Accrued Interest Payable	\$ (271,549)	
Compensated Absences	(139,016)	
Subscription Payable, Due Within One Year	(27,627)	
Notes Payable Within One Year	(1,810,360)	
Notes Payable After One Year	<u>(12,306,341)</u>	<u>(14,554,893)</u>

Total Net Position - Governmental Activities \$ 85,247,457

The accompanying notes to the financial statements are an integral part of this report.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND STATEMENT OF**  
**REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**FOR YEAR ENDED DECEMBER 31, 2024**

	<u>General Fund</u>	<u>Adjustments</u>	<u>Statement of Activities</u>
<b>REVENUES</b>			
Property Taxes	\$ 29,611,137	\$ (1,119,695)	\$ 28,491,442
Penalty and Interest	147,790		147,790
Investment Revenues	3,314,498		3,314,498
Miscellaneous Revenues	237,357		237,357
<b>TOTAL REVENUES</b>	<u>\$ 33,310,782</u>	<u>\$ (1,119,695)</u>	<u>\$ 32,191,087</u>
<b>EXPENDITURES/EXPENSES</b>			
Service Operations:			
Operating Expenses	\$ 366,475	\$	\$ 366,475
Professional Services	342,915		342,915
Repairs and Maintenance	1,128,201		1,128,201
Supplies	102,877		102,877
Training and Travel	222,523		222,523
Utilities	87,241		87,241
Salaries and Benefits	8,232,495	(110,480)	8,122,015
Commissioner Fees	34,767		34,767
Depreciation/Amortization		906,749	906,749
Other	605,656	(26,312)	579,344
Capital Outlay	7,691,097	(7,677,023)	14,074
Debt Service:			
Note Principal	1,792,436	(1,792,436)	
Note Interest	506,578	169,144	675,722
<b>TOTAL EXPENDITURES/EXPENSES</b>	<u>\$ 21,113,261</u>	<u>\$ (8,530,358)</u>	<u>\$ 12,582,903</u>
<b>NET CHANGE IN FUND BALANCE</b>	\$ 12,197,521	\$ (12,197,521)	\$
<b>CHANGE IN NET POSITION</b>		19,608,184	19,608,184
<b>FUND BALANCE/NET POSITION - JANUARY 1, 2024</b>	<u>49,962,457</u>	<u>15,676,816</u>	<u>65,639,273</u>
<b>FUND BALANCE/NET POSITION - DECEMBER 31, 2024</b>	<u>\$ 62,159,978</u>	<u>\$ 23,087,479</u>	<u>\$ 85,247,457</u>

The accompanying notes to the financial statements are an integral part of this report.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1  
RECONCILIATION OF THE GOVERNMENTAL FUND STATEMENT OF  
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2024**

Net Change in Fund Balance - Governmental Fund	\$	12,197,521
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report tax revenues when collected. However, in the government-wide financial statements, revenues are recorded in the accounting period for which the taxes are levied.		(1,119,695)
The changes in the net pension liability as well as deferred inflows and outflows of resources - pension and compensated absences are recorded as an expense in the government-wide financial statements.		110,480
Governmental funds do not account for depreciation and amortization. However, in the government-wide financial statements, capital assets are depreciated and right-of-use assets are amortized. The expense is recorded in the Statement of Activities.		(906,749)
Governmental funds report capital asset costs as expenditures in the period purchased. However, in the government-wide financial statements, capital assets are increased by new purchases that meet the District's threshold for capitalization, and are owned and maintained by the District. All other capital asset purchases are expensed in the Statement of Activities.		7,677,023
Governmental funds report principal payments and subscription payments on long-term liabilities as expenditures in the year paid. However, in the government-wide financial statements, liabilities are reduced when principal payments are made and the Statement of Activities is not affected.		1,818,748
Governmental funds report interest payments on long-term debt as expenditures in the year paid. However, in the government-wide financial statements, interest is accrued on long-term debt through the fiscal year-end.		(169,144)
Change in Net Position - Governmental Activities	<u>\$</u>	<u>19,608,184</u>

The accompanying notes to the financial statements are an integral part of this report.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024**

**NOTE 1. CREATION OF DISTRICT**

Reeves County Emergency Services District No. 1 (the “District”), located in Reeves County, Texas, was created by the Commissioners’ Court of Reeves County on May 28, 2019, in accordance with Article III, Section 48-e, of the Texas Constitution. The District operates under Chapter 775 of the Health and Safety Code. The District was established to provide funds for the contracting of emergency services within the boundaries of the District.

**NOTE 2. SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America as promulgated by the Governmental Accounting Standards Board (“GASB”).

The District is a political subdivision of the State of Texas governed by an appointed board. GASB has established the criteria for determining whether an entity is a primary government or a component unit of a primary government. The primary criteria are that it has a separately elected governing body, it is legally separate, and it is fiscally independent of other state and local governments. Under these criteria, the District is considered a primary government and is not a component unit of any other government. Additionally, no other entities meet the criteria for inclusion in the District’s financial statement as component units.

Financial Statement Presentation

These financial statements have been prepared in accordance with GASB Codification of Governmental Accounting and Financial Reporting Standards Part II, Financial Reporting (“GASB Codification”).

The GASB Codification sets forth standards for external financial reporting for all state and local government entities, which include a requirement for a Statement of Net Position and a Statement of Activities. It requires the classification of net position into three components: Net Investment in Capital Assets; Restricted; and Unrestricted. These classifications are defined as follows:

- Net Investment in Capital Assets – This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024**

**NOTE 2. SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Financial Statement Presentation (Continued)

- Restricted Net Position – This component of net position consists of external constraints placed on the use of assets imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulation of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- Unrestricted Net Position – This component of net position consists of assets that do not meet the definition of Restricted or Net Investment in Capital Assets.

When both restricted and unrestricted resources are available for use, generally it is the District's policy to use restricted resources first.

Government-Wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the District as a whole. The District's Statement of Net Position and Statement of Activities are combined with the governmental fund financial statements. The District is viewed as a special-purpose government and has the option of combining these financial statements.

The Statement of Net Position is reported by adjusting the governmental fund types to report on the full accrual basis, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. Any amounts recorded due to and due from other funds are eliminated in the Statement of Net Position.

The Statement of Activities is reported by adjusting the governmental fund types to report only items related to current year revenues and expenditures. Items such as capital outlay are allocated over their estimated useful lives as depreciation expense. Internal activities between governmental funds, if any, are eliminated by adjustment to obtain net total revenues and expenses in the government-wide Statement of Activities.

Fund Financial Statements

As discussed above, the District's fund financial statements are combined with the government-wide financial statements. The fund financial statements include a Governmental Fund Balance Sheet and a Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balance.

Governmental Funds

The District has one governmental fund; therefore, this fund is a major fund.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024**

**NOTE 2. SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Financial Statement Presentation (Continued)

Fund Financial Statements (Continued)

General Fund - To account for resources not required to be accounted for in another fund, property tax revenues, costs of assessing and collecting taxes and general expenditures.

Basis of Accounting

The District uses the modified accrual basis of accounting for governmental fund types. The modified accrual basis of accounting recognizes revenues when both “measurable and available.” Measurable means the amount can be determined. Available means collectable within the current year or soon enough thereafter to pay current liabilities. The District considers revenues reported in governmental funds to be available if they are collectable within 60 days after year-end. Also, under the modified accrual basis of accounting, expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, which are recognized as expenditures when payment is due.

Property taxes considered available by the District and included in revenues include the 2023 tax levy collections during the period October 1, 2023, to December 31, 2024, and taxes collected from January 1, 2024, to December 31, 2024, for all prior tax levies. The 2024 tax levy has been fully deferred to meet the District’s planned expenditures in the 2025 fiscal year.

Capital Assets and Intangible Assets

Capital assets, which include land, buildings and equipment, are reported in the government-wide Statement of Net Position. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as an expenditure in the governmental fund incurred and as an expense in the government-wide Statement of Activities. Capital asset additions, improvements and preservation costs that extend the life of an asset are capitalized and depreciated over the estimated useful life of the asset after completion. Installation costs, professional fees and certain other costs are capitalized as part of the asset.

Personal tangible assets (computers, office machines, office furniture, etc.) and all other capital assets (including installation costs and professional fees) are capitalized if they have an original cost of \$50,000 or more and a useful life of at least two years. Depreciation is calculated on each class of depreciable property using no salvage value and the straight-line method of depreciation. Estimated useful lives are as follows:

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
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**NOTE 2. SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Capital Assets and Intangible Assets (Continued)

	Years
Buildings	40
Furniture and Equipment	5-20
Vehicles	7-15

In accordance with GASB Statement No. 96, the District records its subscription based accounting software as an intangible asset (see Note 11). The right-to-use asset is being amortized over the same term as the subscription contract using the straight-line method of amortization.

Budgeting

An annual unappropriated budget is adopted for the General Fund by the District’s Board of Commissioners. The budget is prepared using the same method of accounting as for financial reporting. The original General Fund budget for the current year was amended. The Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund presents the original and amended, if any, budget amounts compared to the actual amounts of revenues and expenditures for the current year.

Pensions

The District makes payments into the social security system for the employees. The Internal Revenue Service has determined that fees of office received by Commissioners are wages subject to federal income tax withholding for payroll tax purposes only. See Notes 8 and 9 for the District’s pension plan.

Measurement Focus

Measurement focus is a term used to describe which transactions are recognized within the various financial statements. In the government-wide Statement of Net Position and Statement of Activities, the governmental activities are presented using the economic resources measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position, financial position, and cash flows. All assets, liabilities, and deferred inflows and outflows of resources associated with the activities are reported. Fund equity is classified as net position.

Governmental fund types are accounted for on a spending or financial flow measurement focus. Accordingly, only current assets and current liabilities are included on the Governmental Fund Balance Sheet, and the reported fund balances provide an indication of available spendable or appropriable resources. Operating statements of governmental fund types report increases and decreases in available spendable resources. Fund balances in governmental funds are classified using the following hierarchy:

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
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**NOTE 2. SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Measurement Focus (Continued)

*Nonspendable:* amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact. The District does not have any nonspendable fund balances.

*Restricted:* amounts that can be spent only for specific purposes because of constitutional provisions, or enabling legislation, or because of constraints that are imposed externally.

*Committed:* amounts that can be spent only for purposes determined by a formal action of the Board of Commissioners. The Board is the highest level of decision-making authority for the District. This action must be made no later than the end of the fiscal year. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Board. The District does not have any committed fund balances.

*Assigned:* amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. The District has not adopted a formal policy regarding the assignment of fund balances. The District does not have any assigned balances.

*Unassigned:* all other spendable amounts in the General Fund.

When expenditures are incurred for which restricted, committed, assigned or unassigned fund balances are available, the District considers amounts to have been spent first out of restricted funds, then committed funds, then assigned funds, and finally unassigned funds.

Accounting Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
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**NOTE 3. TAX LEVY**

On May 4, 2019, the voters of the District approved a maximum tax rate of \$0.10 per \$100 of assessed valuation on all taxable property within the District. During the year ended December 31, 2024, the District levied an ad valorem tax at the rate of \$0.079604 per \$100 of assessed valuation, which resulted in a tax levy of \$28,697,083 on the adjusted taxable valuation of \$36,051,799,128 for the 2024 tax year.

All property values and exempt status, if any, are determined by the appraisal district. Assessed values are determined as of January 1 of each year, at which time a tax lien attaches to the related property. Taxes are levied around October/November, are due upon receipt and are delinquent the following February 1. Penalty and interest attach thereafter.

**NOTE 4. DEPOSITS AND INVESTMENTS**

Deposits

Custodial credit risk is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The District's deposit policy for custodial credit risk requires compliance with the provisions of Texas statutes.

Texas statutes require that any cash balance in any fund shall, to the extent not insured by the Federal Deposit Insurance Corporation or its successor, be continuously secured by a valid pledge to the District of securities eligible under the laws of Texas to secure the funds of the District, having an aggregate market value, including accrued interest, at all times equal to the uninsured cash balance in the fund to which such securities are pledged. At December 31, 2024, the carrying amount of the District's deposits was \$1,623,638 and the bank balance was \$1,937,585. The District was not exposed to custodial credit risk at year-end.

Investments

Under Texas law, the District is required to invest its funds under written investment policies that primarily emphasize safety of principal and liquidity and that address investment diversification, yield, maturity, and the quality and capability of investment management, and all District funds must be invested in accordance with the following investment objectives: understanding the suitability of the investment to the District's financial requirements, first; preservation and safety

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024**

**NOTE 4. DEPOSITS AND INVESTMENTS (Continued)**

Investments (Continued)

of principal, second; liquidity, third; marketability of the investments if the need arises to liquidate the investment before maturity, fourth; diversification of the investment portfolio, fifth; and yield, sixth. The District's investments must be made "with judgment and care, under prevailing circumstances, that a person of prudence, discretion, and intelligence would exercise in the management of the person's own affairs, not for speculation, but for investment, considering the probable safety of capital and the probable income to be derived." No person may invest District funds without express written authority from the Board of Commissioners.

Texas statutes include specifications for and limitations applicable to the District and its authority to purchase investments as defined in the Public Funds Investment Act. The District has adopted a written investment policy to establish the guidelines by which it may invest. This policy is reviewed annually. The District's investment policy may be more restrictive than the Public Funds Investment Act.

The District invests in TexPool, an external investment pool that is not SEC-registered. The State Comptroller of Public Accounts of the State of Texas has oversight of the pool. Federated Hermes, Inc. manages the daily operations of the pool under a contract with the Comptroller. TexPool measures all of its portfolio assets at amortized cost. As a result, the District also measures its investment in TexPool at amortized cost for financial reporting purposes. There are no limitations or restrictions on withdrawals from TexPool.

The District invests in Texas Cooperative Liquid Assets Securities System Trust ("Texas CLASS"), an external public funds investment pool that is not SEC-registered. Public Trust Advisors, LLC serves as the pool's administrator and investment advisor. The pool is subject to the general supervision of the Board of Trustees and its Advisory Board. Wells Fargo Bank, N.A. serves as custodian for the pool. Investments held by Texas CLASS are priced to market on a weekly basis. The investments are considered to be Level I investments because their fair value is measured by quoted prices in active markets. The fair value of the District's position in the pool is the same as the value of the pool shares. There are no limitations or restrictions on withdrawals from Texas Class.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024**

**NOTE 4. DEPOSITS AND INVESTMENTS (Continued)**

Investments (Continued)

As of December 31, 2024, the District had the following investments:

Fund and Investment Type	Fair Value	Maturities of Less Than 1 Year
TexPool	\$41,848,218	\$ 41,848,218
Texas CLASS	<u>19,402,087</u>	<u>19,402,087</u>
<b>TOTAL INVESTMENTS</b>	<b><u>\$ 61,250,305</u></b>	<b><u>\$ 61,250,305</u></b>

Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. At December 31, 2024, the District's investments in TexPool and Texas CLASS were rated AAAM by Standard and Poor's.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District considers the investments in TexPool and Texas CLASS to have a maturity of less than one year due to the fact the share position can usually be redeemed each day at the discretion of the District, unless there has been a significant change in value.

**NOTE 5. CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2024 is as follows:

	January 1, 2024	Increases	Decreases	December 31, 2024
<b>Capital Assets Not Being Depreciated</b>				
Land	\$ 840,600	\$ 355,205	\$	\$ 1,195,805
Construction in Progress	<u>19,918,225</u>	<u>7,677,023</u>	<u>2,035,884</u>	<u>25,559,364</u>
<b>Total Capital Assets Not Being Depreciated</b>	<b><u>\$ 20,758,825</u></b>	<b><u>\$ 8,032,228</u></b>	<b><u>\$ 2,035,884</u></b>	<b><u>\$ 26,755,169</u></b>
<b>Capital Assets Subject to Depreciation</b>				
Buildings and Improvements	\$ 1,343,903	\$ 3,660	\$	\$ 1,347,563
Equipment and Vehicles	<u>7,663,384</u>	<u>1,677,019</u>	<u></u>	<u>9,340,403</u>
<b>Total Capital Assets Subject to Depreciation</b>	<b><u>\$ 9,007,287</u></b>	<b><u>\$ 1,680,679</u></b>	<b><u>\$ - 0 -</u></b>	<b><u>\$ 10,687,966</u></b>
<b>Less Accumulated Depreciation</b>				
Buildings and Improvements	\$ 60,883	\$ 34,066	\$	\$ 94,949
Equipment and Vehicles	<u>1,157,401</u>	<u>847,496</u>	<u></u>	<u>2,004,897</u>
<b>Total Accumulated Depreciation</b>	<b><u>\$ 1,218,284</u></b>	<b><u>\$ 881,562</u></b>	<b><u>\$ - 0 -</u></b>	<b><u>\$ 2,099,846</u></b>
<b>Total Depreciable Capital Assets, Net of Accumulated Depreciation</b>	<b><u>\$ 7,789,003</u></b>	<b><u>\$ 799,117</u></b>	<b><u>\$ - 0 -</u></b>	<b><u>\$ 8,588,120</u></b>
<b>Total Capital Assets, Net of Accumulated Depreciation</b>	<b><u>\$ 28,547,828</u></b>	<b><u>\$ 8,831,345</u></b>	<b><u>\$ 2,035,884</u></b>	<b><u>\$ 35,343,289</u></b>

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024**

**NOTE 6. RISK MANAGEMENT**

Section 775.033 of the Texas Health and Safety Code states that a District is not liable for a claim arising from the act or omission of an employee or volunteer under an oral or written contract with the District if the act or omission: (1) is in the course and scope of the employee's or volunteer's duties for the District; (2) takes place or during the provision of emergency services; (3) is not in violation of a statute or ordinance applicable to emergency action; and (4) is not willful or wantonly negligent. The District is exposed to liability for all other acts or omissions outside the scope of this Section of the Texas Health and Safety Code, for which the District carries commercial insurance. There have been no significant reductions in coverages from the prior year and no claims have been filed to date.

**NOTE 7. INTERLOCAL AGREEMENTS**

On, December 18, 2019, the District and Reeves County Emergency Services District No. 2, ("RCESD No. 2") entered into an interlocal agreement for funding and oversight of the joint emergency services chief. The District has entered into an Agreement for Employment with an individual to serve as the Emergency Services Chief to oversee the joint operations and administration of the Districts. RCESD No. 2 agreed to fund their 50% of the Emergency Services Chief's salary and benefits and to provide oversight with the District. On March 17, 2020, this agreement was amended to include the joint emergency services employees, capital and operational expenses, and real estate acquisitions and holdings. On September 14, 2023, this agreement was amended to clarify a) costs and oversight of joint employees, including the Joint Emergency Services Chief position; b) costs for: 1) joint office and administrative expenses, 2) joint command vehicle(s), and 3) real estate and construction for property intended to be jointly held and utilized by the Districts; and c) provide the Advisory Committee some authority to approve and oversee such matters, all of which are for the benefit of both Districts. The term of this agreement is 40 years.

**NOTE 8. PENSION PLAN**

Plan Description

The District provides retirement, disability, and death benefits for all of its full-time employees through a non-traditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of over 850 non-traditional defined benefit pension plans. TCDRS in the aggregate issues a annual comprehensive financial report (ACFR) on a calendar year basis. The ACFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas 78768-2034.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024**

**NOTE 8. PENSION PLAN (Continued)**

Benefits Provided

The plan provisions are adopted by the District, within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 20 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years of service but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by the District.

Benefit amounts are determined by the sum of the employee’s deposits to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the District within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer’s commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee’s accumulated deposits and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

At December 31, 2023, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	-0-
Inactive employees entitled but not yet receiving benefits	7
Active employees	45

Contributions

The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually. The employer contributed using the actuarially determined rate of 9.04% for the months of the 2024 accounting. The deposit rate payable by the employee members for calendar years 2024 is 7.00% as adopted by the governing body of the District. The employee deposit rate and the employer contribution rate may be changed by the governing body of the District within the options available in the TCDRS Act.

For the District’s accounting year ended December 31, 2024, the annual pension cost for the TCDRS plan for its employees was \$560,248; the actual contributions were \$560,248. The employees contributed \$434,235 to the plan for the 2024 fiscal year.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024**

**NOTE 8. PENSION PLAN (Continued)**

Actuarial Assumptions

The total pension liability in the December 31, 2023, actuarial valuation was determined using the following actuarial assumption:

Actuarial valuation date	12/31/23
Actuarial cost method	Entry Age
Amortization method	Level percentage of payroll, closed
Remaining Amortization period	19.1 years
Asset Valuation Method	5-year smoothed market
Actuarial Assumptions:	
Investment return <sup>1</sup>	7.50%
Projected salary increases <sup>1</sup>	4.70%
Inflation	2.50%
Cost-of-living adjustments	0.00%

<sup>1</sup> Includes inflation at the stated rate

The demographic assumptions were developed from an actuarial experience investigation of TCDRS over the years 2017-2020. They were recommended by Milliman and adopted by the TCDRS Board of Trustees in December of 2021. All economic assumptions were recommended by Milliman and adopted by the TCDRS Board of Trustees in March of 2021. These assumptions, except where required to be different by GASB 68, are used to determine the total pension liability as of December 31, 2023. The assumptions are reviewed annually for continued compliance with the relevant actuarial standards of practice.

Mortality rates were based on the following:

Depositing members – 135% of Pub-2010 General Employees Amount-Weighted Mortality Table for males and 120% Pub-2010 General Employees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

Service retirees, beneficiaries and non-depositing members – 135% of Pub-2010 General Retirees Amount-Weighted Mortality Table for males and 120% Pub-2010 General Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

Disabled retirees – 160% of Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for males and 125% Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024**

**NOTE 8. PENSION PLAN (Continued)**

Discount Rate

The discount rate used to measure the total pension liability was 7.6%. The discount rate did not change from the previous year.

In order to determine the discount rate to be used, the actuary used an alternative method to determine the sufficiency of the fiduciary net position in all future years. This alternative method reflects the funding requirements under the funding policy and the legal requirements under the TCDRS Act:

- 1)TCDRS has a funding policy where the Unfunded Actuarial Accrued Liability (UAAL) shall be amortized as a level percent of pay over 20-year closed layered periods.
- 2)Under the TCDRS Act, the employer is legally required to make the contribution specified in the funding policy.
- 3)The employer's assets are projected to exceed its accrued liabilities in 20 years or less. When this point is reached, the employer is still required to contribute at least the normal cost.
- 4)Any increased cost due to the adoption of a cost-of-living adjustment is required to be funded over a period of 15 years, if applicable.

Based on the above, the projected fiduciary net position is determined to be sufficient compared to projected benefit payments. Based on the expected level of cash flows and investment returns to the system, the fiduciary net position as a percentage of total pension liability is projected to increase from its current level in future years.

Since the projected fiduciary net position is projected to be sufficient to pay projected benefit payments in all future years, the discount rate for purposes of calculating the total pension liability and net pension liability is equal to the long-term assumed rate of return on investments. This long-term assumed rate of return should be net of investment expenses, but gross of administrative expenses. Therefore, the actuary has used a discount rate of 7.60%. This rate reflects the long-term assumed rate of return on assets for funding purposes of 7.5%, net of all expenses, increased by 0.10% to be gross of administrative expenses.

The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2024 information for a 10-year time horizon.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
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**NOTE 8. PENSION PLAN (Continued)**

Note that the valuation assumption for long-term expected return is re-assessed at a minimum of every four years and is based on a long-term time horizon. The TCDRS Board of Trustees adopted the current assumption at their March 2021 meeting. The assumption for the long-term expected return is reviewed annually for continued compliance with the relevant actuarial standards of practice. Milliman relies on the expertise of Cliffwater in this assessment.

Asset Class	Target Allocation	Geometric Real Rate of Return (Expected minus Inflation)
US Equities	11.50%	4.75%
Global Equities	2.50%	4.75%
International Equities-Development	5.00%	4.75%
International Equities-Emerging	6.00%	4.75%
Investment-Grade Bonds	3.00%	2.35%
Strategic Credit	9.00%	3.65%
Direct Lending	16.00%	7.25%
Distressed Debt	4.00%	6.90%
REIT Equities	2.00%	4.10%
Master Limited Partnerships (MLPs)	2.00%	5.20%
Private Real Estate Partnerships	6.00%	5.70%
Private Equity	25.00%	7.75%
Hedge Funds	6.00%	3.25%
Cash Equivalents	2.00%	0.60%

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024**

**NOTE 8. PENSION PLAN (Continued)**

Changes in Net Pension Liability/(Asset) for the measurement year ended December 31, 2023 are as follows:

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability/(Asset)
	(a)	(b)	(a)-(b)
Balances of December 31, 2022	\$ 568,189	\$ 612,719	\$ (44,530)
Changes for the year:			
Service Costs	422,684		422,684
Interest on the Total Pension Liability	73,848		73,848
Effect of Economic/Demographic Gains or Losses	146,225		146,225
Effect of Assumptions Changes or Inputs			
Refund of Contributions	(39,084)	(39,084)	
Administrative Expenses		(662)	662
Member Contributions		254,502	(254,502)
Net investment income		72,837	(72,837)
Employer Contributions		340,306	(340,306)
Other		28,066	(28,066)
Balances of December 31, 2023	<u>\$ 1,171,862</u>	<u>\$ 1,268,684</u>	<u>\$ (96,822)</u>

Sensitivity Analysis - The following presents the net pension liability/(asset) of the District, calculated using the discount rate of 7.60%, as well as what the District net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.60%) or 1 percentage point higher (8.60%) than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
	6.60%	7.60%	8.60%
Total Pension Liability	\$ 1,439,052	\$ 1,171,862	\$ 962,808
Fiduciary Net Position	<u>1,268,684</u>	<u>1,268,684</u>	<u>1,268,684</u>
Net Pension Liability/(Asset)	<u>\$ 170,368</u>	<u>\$ (96,822)</u>	<u>\$ (305,876)</u>

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024**

**NOTE 8. PENSION PLAN (Continued)**

As of December 31, 2024, the deferred inflows and outflows of resources are as follows:

	Deferred Inflows of resources	Deferred Outflows of resources
Differences between expected and actual experience	\$ - 0 -	\$ 282,129
Changes in assumptions	726	738
Net difference between projected and actual earnings		38,037
Contributions paid to TCDRS subsequent to the measurement date		560,248
Total	\$ 726	\$ 881,152

\$881,152 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the measurement year ending December 31, 2024 (i.e. to be recognized in the District’s financial statements dated December 31, 2025). Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	
2024	\$ 45,025
2025	44,914
2026	47,538
2027	31,944
2028	32,846
Thereafter	117,911

**NOTE 9. PENSION PLAN (TESRS)**

On January 1, 2001, the City of Pecos, Texas signed agreements with Pecos Volunteer Fire Department (the “Provider”) as a non-employer contributing entity to the Provider’s pension plan. The Provider provides retirement for their participating members through a non-traditional defined benefit pension plan in the statewide Texas Emergency Services Retirement System. (TESRS). The State of Texas is responsible for the administration of the statewide cost-sharing multiple-employer public employee retirement system. Effective July 1, 2022, the District assumes all responsibility of this agreement.

As of August 31, 2024, there were 241 contributing fire or emergency departments, which is the most recent valuation report available. TESRS in the aggregate issues an audited annual financial report (AAFR) on a fiscal year basis. The AAFR is available upon written request from the TESRS Board of Trustees at 208 East 10<sup>th</sup> Street, Suite 309, Austin, TX 78701 or at [www.tesrs.org](http://www.tesrs.org).

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
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**NOTE 9. PENSION PLAN (TESRS) (Continued)**

Plan Description

Upon reaching age 55, each vested member may retire and receive a monthly pension equal to his vested percent multiplied by six times the governing body’s average monthly contribution over the member’s years of qualified service. For years of service in excess of 15 years, this monthly benefit is increased at the rate of 6.2% compounded annually. There is no provision for automatic postretirement benefit increases. Members are 50% vested after the 10th year of service, with the vesting percent increasing 10% for each of the next five years of service so that a member becomes 100% vested with 15 years of service.

At December 31, 2024, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	0
Inactive employees entitled but not yet receiving benefits	7
Active employees	0

Funding Policy

The plan provisions are adopted by the governing body of the participating departments. No contributions are required from the individuals who are members of the system, nor are they allowed. The governing bodies of each participating department are required to make contributions of at least \$36 per member for each month a member performs emergency services for a department. This is referred to as a Part One contribution, which is the legacy portion of the system contribution that directly impacts future retiree annuities.

The State of Texas is required to contribute an amount necessary to make the TESRS system “actuarially sound” each year, which may not exceed one-third of all contributions made by participating governing bodies in a particular year.

The TESRS board rule defining contributions was amended effective July 27, 2014 to add the potential for actuarially determined Part Two contributions that would be required only if the expected future annual contributions from the state are not enough with the Part One contributions to provide an adequate contribution arrangement as determined by the most recent actuarial valuation. This Part Two portion, which is actuarially determined as a percent of the Part One portion (not to exceed 15%), is to be actuarially adjusted near the end of each even-numbered calendar year based on the most recent actuarial valuation. Based on the most recent actuarial valuation as of August 31, 2024, the Part Two contributions are not required for an adequate contribution arrangement.

Additional contributions may be made by governing bodies within two years of joining the system, to grant up to ten years of credit for service per member. Prior service purchased must have occurred before the department began participation in the System.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
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**NOTE 9. PENSION PLAN (TESRS) (Continued)**

Pension Expense and Net Pension Liability

For the District’s accounting year ending December 31, 2024, the amount of expense recognized by the District for the TESRS plan for provider members was \$30,386. The District’s proportionate share of the collective net pension liability was \$344,673 and the District’s proportion of the collective pension liability was 0.321% as of the measurement date of August 31, 2024, which is the date of the most recent TESRS Report on Pension Information, an increase of 0.140% from fiscal year August 31, 2022. The District did not make contributions on behalf of Provider members as of December 31, 2024. The District has recognized \$152,830 of deferred outflows of resources and deferred inflows of resources of \$-0-.

**NOTE 10. NOTES PAYABLE**

On December 15, 2020, the District entered into a \$5,062,500 promissory note with Government Capital Corporation to finance the fire station facilities and a communications tower. This note is secured with ad valorem tax funds. Beginning December 29, 2021 and ending December 29, 2027, annual installments of \$764,277.26 are due each December 29<sup>th</sup>. The interest rate is 1.40%. This note was assigned to TIB Correspondent Lending during the prior fiscal year.

On November 14, 2023, the District entered into a \$12,956,102 promissory note with ZMFU II, Inc. to finance the North Pecos Station No. 4 and training facility and acquisition of various apparatus. This note is secured with ad valorem tax funds. An annual installment of \$1,534,736 is due in August 1, 2024 and beginning on August 1, 2025 and ending August 1, 2033 annual installments of \$1,675,582 are due each August 1<sup>st</sup>. The interest rate is 5.03%.

The following is a summary of transactions regarding notes payable for the year ended December 31, 2024:

Notes Payable, January 1, 2024	\$ 15,909,137
Less: Principal Paid	<u>1,792,436</u>
Notes Payable, December 31, 2024	<u>\$ 14,116,701</u>
Notes Payable:	
Due Within One Year	\$ 1,810,360
Due After One Year	<u>12,306,341</u>
Notes Payable, December 31, 2024	<u>\$ 14,116,701</u>

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024**

**NOTE 10. NOTES PAYABLE (Continued)**

As of December 31, 2024 the debt service requirements on the notes payable were as follows:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 1,810,360	\$ 629,500	\$ 2,439,860
2026	1,875,544	564,316	2,439,860
2027	1,941,851	498,008	2,439,859
2028	1,247,991	427,591	1,675,582
2029	1,310,816	364,766	1,675,582
2029-2032	<u>5,930,139</u>	<u>772,189</u>	<u>6,702,328</u>
	<u>\$ 14,116,701</u>	<u>\$ 3,256,370</u>	<u>\$ 17,373,071</u>

**NOTE 11. SUBSCRIPTION-BASED SERVICE AGREEMENT**

In accordance with the requirements of Governmental Accounting Standards Board Statement No. 96, *Subscription-Based Information Technology Arrangements*, which was required to be implemented in the prior fiscal year, the District recorded a right-to-use asset and related subscription payable in its financial statements pertaining to the subscription service agreement it has with Tyler Technologies dated January 25, 2021, and as amended most recently on September 8, 2023. The term of the agreement is five years.

Annual payments are due in March of each year in the amount of \$58,018 and split 50/50 with ESD 2. The District's share of current year subscription payments totaled \$29,009 with \$26,312 allocated to principal and the remainder to interest.

The subscription liability was measured using the remaining subscription term and discount rate of 5.00% as of the beginning of the current period and the right-to-use asset was measured based on the subscription liability at that date which resulted in no restatement of the beginning net position.

Right-to-use assets, current amortization expense, and accumulated amortization are summarized in the following table.

	<u>January 1, 2024</u>	<u>Increases</u>	<u>Decreases</u>	<u>December 31, 2024</u>
<b>Intangible Assets Subject to Amortization</b>				
Subscription Based Service	\$ 125,592	\$	\$	\$ 125,592
<b>Accumulated Amortization</b>				
Subscription Based Service	<u>70,057</u>	<u>25,187</u>	<u>          </u>	<u>95,244</u>
<b>Total Intangible Assets, Net of Accumulated Amortization</b>	<u>\$ 55,535</u>	<u>\$ 25,187</u>	<u>\$ - 0 -</u>	<u>\$ 30,348</u>

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024**

**NOTE 11. SUBSCRIPTION-BASED SERVICE AGREEMENT (Continued)**

The change in subscription payable during the current fiscal year is summarized in the following table:

	January 1, 2024	Additions	Retirements	December 31, 2024
Subscription Payable	\$ 53,939	\$ -0-	\$ 26,312	\$ 27,627

Future subscription payments, including the amount due within one year and amounts due after one year, are summarized in the following tables:

Fiscal Year	Principal	Interest	Total
2024	\$ 27,627	\$ 1,382	\$ 29,009

**NOTE 12. GROUP TERM LIFE INSURANCE**

The District participates in a cost-sharing multiple-employer defined-benefit group-term life insurance plan operated by the Texas County & District Retirement System (TCDRS). This plan is referred to as the Group Term Life Fund (GTLF). This optional plan provides group term life insurance coverage to current eligible employees and, if elected by employers, to retired employees.

The GTLF is a separate trust administered by the TCDRS board of trustees. TCDRS issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for the GTLF. This report is available at [www.tcdrs.org](http://www.tcdrs.org). TCDRS' CAFR may also be obtained by writing to the Texas County & District Retirement System; P.O. Box 2034, Austin, TX 78768-2034, or by calling 800-823-7782.

*Funding Policy:* Each participating employer contributes to the GTLF at a contractually required rate. An annual actuarial valuation is performed and the contractual rate is determined using the unit credit method for providing one-year term life insurance. The District's contribution to the GTLF for the years ending December 31, 2024, 2023, and 2022 were \$4,338, \$2,487, and \$2,165, respectively, which equaled the contractually required contribution.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024**

**NOTE 13. COMPENSATED ABSENCES**

In accordance with the requirements of Governmental Accounting Standards Board Statement No. 101, *Compensated Absences*, which was required to be implemented in the current fiscal year, the District has recorded a compensated absences liability.

In addition to other benefits provided, the District compensates eligible employees for paid time off. Paid time off accrues each pay period based on an employee's regularly scheduled hours per year. Paid time off will be adjusted, according to the accrual table noted in the policy manual. Employees may carry forward their accrued paid time off from one year to the other. The balance up to 240 hours for employees that work scheduled 8-hour workdays. Paid time off hours carried over may not exceed 360 hours for employees scheduled to work 12-hour workdays and 504 hours for employees scheduled to work 24-hour workdays. Employees are eligible to cash out their paid time off hours at the end of the year in accordance with the policy manual. At December 31, 2024, total amounts accrued for paid time off were \$139,016. Of this amount, \$90,360 is expect to be paid within one year.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**

**REQUIRED SUPPLEMENTARY INFORMATION**

**DECEMBER 31, 2024**

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

	Original Budget	Final Amended Budget	Actual	Variance Positive (Negative)
<b>REVENUES</b>				
Property Taxes	\$ 27,928,804	\$ 29,506,987	\$ 29,611,137	\$ 104,150
Penalty and Interest	100,500	95,745	147,790	52,045
Investment Revenues	2,000,000	2,800,000	3,314,498	514,498
Miscellaneous Revenues	<u>41,000</u>	<u>121,475</u>	<u>237,357</u>	<u>115,882</u>
<b>TOTAL REVENUES</b>	<u>\$ 30,070,304</u>	<u>\$ 32,524,207</u>	<u>\$ 33,310,782</u>	<u>\$ 786,575</u>
<b>EXPENDITURES</b>				
Service Operations:				
Operating Expenses	\$ 572,000	\$ 532,000	\$ 366,475	\$ 165,525
Professional Services	282,000	298,000	342,915	(44,915)
Repairs and Maintenance	465,000	481,000	1,128,201	(647,201)
Supplies	187,000	199,000	102,877	96,123
Training and Travel	325,000	325,000	222,523	102,477
Salaries and Benefits	12,933,580	9,326,580	8,232,495	1,094,085
Commissioner Fees	37,500	37,500	34,767	2,733
Utilities	195,000	198,000	87,241	110,759
Other	554,899	748,652	605,656	142,996
Capital Outlay		13,463,259	7,691,097	5,772,162
Debt Service	<u>2,299,014</u>	<u>2,299,014</u>	<u>2,299,014</u>	
<b>TOTAL EXPENDITURES</b>	<u>\$ 17,850,993</u>	<u>\$ 27,908,005</u>	<u>\$ 21,113,261</u>	<u>\$ 6,794,744</u>
<b>NET CHANGE IN FUND BALANCE</b>	\$ 12,219,311	\$ 4,616,202	\$ 12,197,521	\$ 7,581,319
<b>FUND BALANCE - JANUARY 1, 2024</b>	<u>49,962,457</u>	<u>49,962,457</u>	<u>49,962,457</u>	
<b>FUND BALANCE - DECEMBER 31, 2024</b>	<u>\$ 62,181,768</u>	<u>\$ 54,578,659</u>	<u>\$ 62,159,978</u>	<u>\$ 7,581,319</u>

See accompanying independent auditor's report.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**TEXAS COUNTY & DISTRICT RETIREMENT SYSTEM**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

	Year Ended December 31, 12/31/2023	Year Ended December 31, 12/31/2022	Year Ended December 31, 12/31/2021
<b>Total Pension Liability</b>			
Service Cost	\$ 422,684	\$ 264,061	\$ 79,543
Interest (on the Total Pension Liability)	73,848	31,800	6,756
Effect of assumption changes or inputs			(1,038)
Effect of economic/dempgraphic (gains) or losses	146,225	124,631	70,697
Benefit payments, including refunds of employee contributions	<u>(39,084)</u>	<u>(13,099)</u>	<u>(8,870)</u>
Net change in total pension liability	\$ 603,673	\$ 407,393	\$ 147,088
Total pension liability, beginning	<u>568,189</u>	<u>160,796</u>	<u>13,708</u>
Total pension liability, ending (a)	<u>\$ 1,171,862</u>	<u>\$ 568,189</u>	<u>\$ 160,796</u>
<b>Plan Fiduciary Net Position</b>			
Contributions - employer	\$ 340,306	\$ 256,821	\$ 82,293
Contributions - employee	254,502	174,809	69,888
Net investment income	72,837	(46,350)	19,727
Benefit payments, including refunds of employee contributions	(39,084)	(13,099)	(8,870)
Administrative Expense	(662)	(359)	(98)
Other	<u>28,066</u>	<u>59,077</u>	<u>4,064</u>
Net Change in plan fiduciary net position	\$ 655,965	\$ 430,899	\$ 167,004
Plan Fiduciary net position, beginning	<u>612,719</u>	<u>181,820</u>	<u>14,816</u>
Plan Fiduciary net position, ending (b)	<u>\$ 1,268,684</u>	<u>\$ 612,719</u>	<u>\$ 181,820</u>
<b>Net Pension Liability/(Asset), Ending = (a) - (b)</b>	<u>\$ (96,822)</u>	<u>\$ (44,530)</u>	<u>\$ (21,024)</u>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	108.26%	107.84%	113.07%
<b>Covered-employee payroll</b>	\$ 3,635,744	\$ 2,497,265	\$ 998,399
<b>Net pension liability as a percentage of covered employee payroll</b>	(2.66)%	(1.78)%	(2.11)%

A full 10-year schedule will be displayed as it becomes available.

See accompanying independent auditor's report.

Year Ended  
December 31,  
12/31/2020

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\$ 11,535  
934  
1,230  
9

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\$ 13,708

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\$ 13,708

\$ 7,771  
6,602  
29  
0  
(11)  
425

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\$ 14,816

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\$ 14,816

\$ (1,108)

108.08%

\$ 94,309

(1.17)%

See accompanying independent auditor's report.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**SCHEDULE OF DISTRICT CONTRIBUTIONS**  
**TEXAS COUNTY & DISTRICT RETIREMENT SYSTEM**  
**DECEMBER 31, 2024**

Fiscal Year Ending December 31	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Pensionable Covered Payroll	Actual Contribution as a Percentage of Covered Payroll
2020	\$ 6,828	\$ 7,771	\$ (943)	\$ 94,309	8.24%
2021	\$ 72,284	\$ 82,293	\$ (10,009)	\$ 998,399	8.24%
2022	\$ 256,821	\$ 256,821	\$ -0-	\$ 2,497,265	10.28%
2023	\$ 340,306	\$ 340,306	\$ -0-	\$ 3,635,744	9.36%
2024	\$ 560,248	\$ 560,248	\$ -0-	\$ 6,203,357	9.03%

A full 10-year schedule will be displayed as it becomes available.

See accompanying independent auditor's report.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 1. NET PENSION LIABILITY - TEXAS COUNTY & DISTRICT  
RETIREMENT SYSTEM**

Assumptions

The following methods and assumptions were used to determine contribution rates:

Valuation Date	Actuarially determined contribution rates are calculated as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.
Actuarial Cost Method	Entry Age
Amortization method	Level percentage of payroll, closed
Remaining amortization period	19.1 years (based on contribution rate calculated in 12/31/23 valuation)
Asset Valuation Method	5-year, smoothed market
Inflation	2.50%
Salary Increases	Varies by age and service. 4.7%, average over career including inflation
Investment Rate of Return	7.50%, net of investment expenses, including inflation
Retirement Age	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.
Mortality	135% of the Pub-2010 General Retirees Table for males and 120% of the Pub-2010 General Retirees Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.
Changes in Assumptions and Methods Reflected in the Schedule of Employer Contributions*	2015: New inflation, mortality and other assumptions were reflected. 2017: New mortality assumptions were reflected. 2019: New inflation, mortality and other assumptions were reflected 2022: New investment return and inflation assumptions were reflected.
Changes in Plan Provisions reflected in Schedule*	2015-2019: Not applicable, prior to TCDRS participation. 2020: No changes in plan provisions were reflected in the Schedule. 2021: No changes in plan provisions were reflected in the Schedule. 2022: No changes in plan provisions were reflected in the Schedule. 2023: No changes in plan provisions were reflected in the Schedule.

\*Only changes that affect the benefit amount and that are effective 2015 and later are shown in Notes to Schedule

See accompanying independent auditor's report.

**REEVES COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**SCHEDULE OF CHANGES IN PROPORTIONATE SHARE OF NET**  
**PENSION LIABILITY AND CONTRIBUTIONS TO TESRS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

<u>Nonemployer Contributing Entity's Proportionate Share of Collective Net Pension Liability</u>			
Date of Actuarial Valuation	8/31/2024	8/31/2023	8/31/2022
Reeves County ESD No. 1	<u>0.321%</u>	<u>0.181%</u>	<u>0.181%</u>
TESRS Net Pension Liability	\$ 107,374,812	\$41,030,076	\$41,030,076
proportionate share	\$ 344,673	\$ 74,264	\$ 74,264
<u>Nonemployer Contributing Entity's Contributions to TESRS</u>			
Contributions	\$ 16,560	\$ 13,826	\$ 3,312
<u>Nonemployer Contributing Entity's Proportionate Share of Collective Net Pension Liability</u>			
Date of Actuarial Valuation	8/31/2021	8/31/2020	8/31/2019
Reeves County ESD No. 1	<u>0.200%</u>	<u>0.217%</u>	<u>0.300%</u>
TESRS Net Pension Liability	\$ 10,714,152	\$25,210,882	\$21,650,451
proportionate share	\$ 21,428	\$ 54,708	\$ 64,951
<u>Nonemployer Contributing Entity's Contributions to TESRS</u>			
Contributions	*	*	*

\* The District assumed responsibility of the pension plan on July 1, 2022, this information is not available.

See accompanying independent auditor's report.